# 14:00 - Session 3 Financing infrastructure

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## "Infrastructure for Inclusive Growth"

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## Sources of infrastructure investment in SSA

Operations & Maintenance	Capital Investment				All Spending		
Public Sector O&M	Public Sector Capex	Non- OECD Financiers	Official Development Assistance	Private House- holds	     <b>PPI</b> 	Total Capex	All Sources
20.4	9.3	2.4	3.7	2.1	7.3	24.8	45.2
Percentage of	38%	10%	15%	8%	29%	100%	



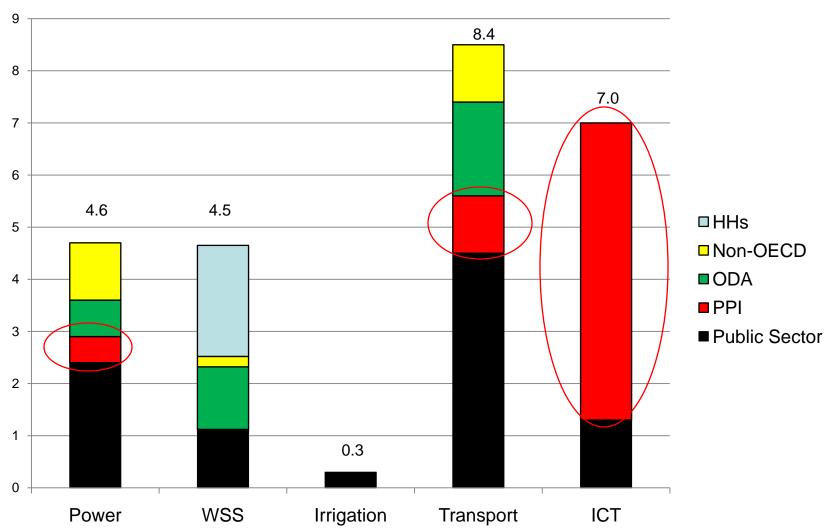
**Total Capex** 

## SSA's power sector needs = 61% of required new investment

	Electricity	ICT	Irrigation	Transport	wss	TOTAL
Spending needs	40.8	9.0	3.4	18.2	21.9	93.3
O&M	14.1	2.0	0.6	8.8	7.0	33.0
Capex	26.7	7.0	2.7	9.4	14.9	60.4
Existing spending	11.6	9.0	0.9	16.2	7.6	45.3
O&M	7.0	2.0	0.6	7.8	3.1	20.4
Capex	4.6	7.0	0.3	8.4	4.5	24.9
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<b>Funding Gap</b>	29.2	0.0	2.5	2.0	14.3	48.0
	61%	0%	5%	4%	30%	100%
O&M	7.1	0.0	0.0	1.0	3.9	12.6
Capex	22.1	0.0	2.4	1.0	10.4	35.5

Source: AICD 2010

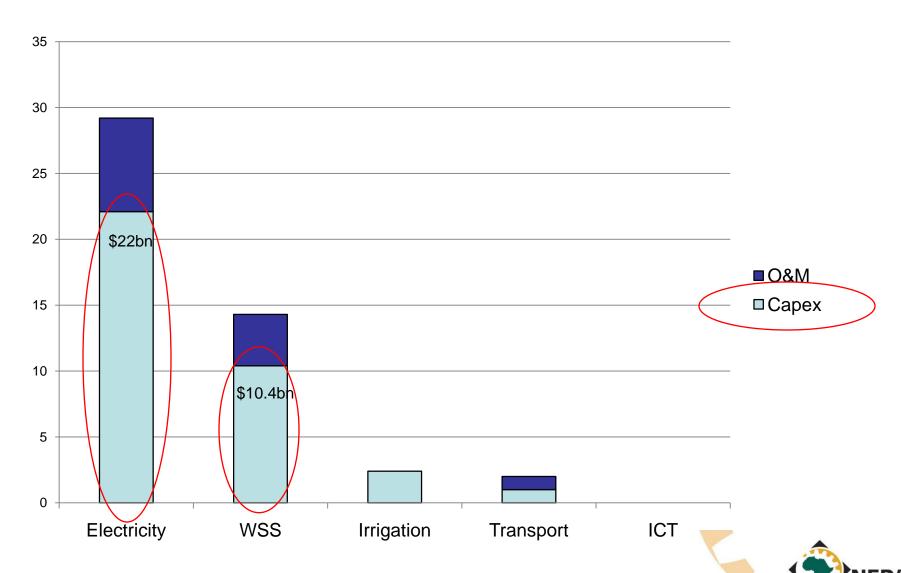
## Actual capex – little PPI for power





Source: AICD 2010

## **Sectoral funding gaps**



## Role of <u>national</u> govts in regional PPI

#### Donor and private sector preference:

- ✓ <u>Sovereign</u> guarantees must back borrowing
- ✓ Regional entities <u>cannot borrow</u>
- ✓ <u>PS</u> unwilling to invest in large (risky) regional projects take long to reach financial closure

#### Implementing options:

- ✓ <u>Separate but coordinated</u> national projects (Kenya-Uganda rail)
- ✓ Private sector driven "merchant" projects (ICT)
- ✓ Agreements by <u>visionary heads of state</u> (Maputo corridor)
- ✓ <u>Special purpose vehicles</u> (INGA III -- Westcor)
- ✓ National projects with excess capacity



## Biggest problem: Project preparation

#### Causes:

- ✓ Lack of <u>available data</u> on Brownfields or Greenfields projects
- ✓ The need for more "upstream" preparation
  - ICA study identified 26 facilities
- ✓ Shortage of grant funding for preparation
- √ Shortage of Expertise



## **Upstream & downstream preparation**

**Upstream Preparation** 



Phase 1:	Enabling	Designing enabling legislation		
	Environment	Designing regulatory approaches		
		Project relevant institutional reforms		
		Policy reforms		
		Capacity building to support projects		
		Consensus building re projects		
Phase 2:	Project	Identification of desired outputs		
	Definition	Prioritization vs. other projects		
		Identification of project champions		
		Action planning (TORs, etc.)		
		Pre-feasibility studies		
Phase 3:	Project	Financial modeling		
	Feasibility	Economic, Social, Technical, and		
		Environmental studies		
Phase 4:	Project	Public/private options assessment		
	Structuring	Project finance		
		Legal structuring		
Phase 5:	Transaction	Procurement/ contract drafting		
	Support	Financial/ legal negotiations		
Phase 6:	Post-Signing	Post-signing financial arrangements		
	Support	5-year tariff reviews		
		Renegotiation/ refinancing		

## Costs of project preparation

- How much does PPP preparation cost in the UK?
  - √ 2005 study of procurement/transaction costs on 55 UK PPPs:
    - $\circ$  Government = 3.5%
    - Winning bidder = 3.8%
    - o Losing bidders = 5.0%

About **12%** of capital value

- How much does PPP preparation cost in a LIC?
  - ✓ 2010 DFID-funded study of <u>procurement/transaction</u> costs plus <u>upstream preparation</u> costs:
    - Government = 3-5% (for upstream prep)
    - Government = 4-5% (for procurement/transaction)
    - Winning bidder = 4-5%
    - Losing bidders = 6-7%
    - o Premium =  $\frac{2-3\%}{\text{(for new/difficult sectors)}}$

About 19-25% of capital value

✓ Minimum total govt prep costs on a \$100m IPP (72 mw) > \$8m

## **Project preparation – What is needed?**

#### Who has money for PPP project preparation?

- ✓ The World Bank, EU-Africa ITF, InfraVentures, PPIAF, GPOBA, Nepad IPPF, DBSA prep fund, REC funds, etc.
- ✓ But not enough: doubling PPI in SSA's power sector (\$7.3 billion in new investment) will require \$1.4 billion in total preposts

#### What happens if prep money is insufficient?

- ✓ Delayed start-up, delayed draw-downs
- ✓ Rigidly <u>sequential</u> / <u>incremental</u> preparation
- ✓ Increased costs, overall delays, project misfires



### **Project preparation – What is needed?**

#### What G20 Donors can do:

- ✓ Consolidate & rationalize donor-funded project preparation assistance
- ✓ Make <u>larger donor funds</u> available for PPI project preparation (as revolving fund?)
  - Grants for LICs (maybe success fee paid to fund on financial close);
  - Loans with long grace periods for MICs repayable on financial close
  - Consider funding PS portion of prep costs in PPPs repayable on financial close

#### What is needed?

- ✓ Special donor funded facility for project preparation
- ✓ At least \$500 million for 3-year pilot period



## Conclusions

- Power is <u>central</u> to growth & poverty reduction
  - ✓ But SSA's power sector is in <u>crisis</u>
  - ✓ PPI in power is important in <u>other regions</u> (45% of global PPI in 2009); But PPIs in power only 3.5% of all PPI in SSA
- <u>Regional power:</u> PPI needed for size, access to hydro power, and power trading – but even more difficult to do (never been done)
  - ✓ <u>Changes</u> needed in Govt attitudes, capacity & enabling environments
  - ✓ More grant funding needed for project preparation
  - ✓ Rationalize & consolidate existing project preparation funds
  - ✓ Expertise for project preparation is critical
  - ✓ Where to put such Fund? Need both expertise & 
    "governance"

## PPI in power widely used in developing countries

Current US millions

